



Department of State
DECLASSIFIED

PAGE 2 STATE 143450

SECRET

Classification

ESTABLISHED, AND OTHER GOVERNMENTS HAVE BEGUN TO RECOGNIZE OR FORMALLY TO CONTINUE DIPLOMATIC RELATIONS, WE FIND AN APPROPRIATE OPPORTUNITY TO ADVISE THE NEW GOVERNMENT OF OUR INTENTION TO MAINTAIN DIPLOMATIC RELATIONS. RECOGNITION IS NOT MENTIONED BUT MAY BE IMPLIED. IN SEVERAL RECENT CASES, HOWEVER, WHERE THERE HAVE BEEN ELEMENTS OF CONTINUITY IN THE SITUATION (INCLUDING THE RECENT ABROGATION OF THE MONARCHY IN GREECE) THE DEPARTMENT HAS TAKEN THE POSITION THAT NO QUESTION OF RECOGNITION ARISES. TO DO SO IN THIS CASE WHERE NO ELEMENTS OF CONTINUITY ARE APPARENT WOULD BE ANOTHER SIGNIFICANT STEP IN THE DIRECTION OF A GENERAL POLICY IN WHICH THE UNITED STATES DOES NOT FORMALLY RECOGNIZE GOVERNMENTS BUT MERELY DETERMINES WHETHER TO MAINTAIN DIPLOMATIC RELATIONS WITH THEM. WE ARE PRESENTLY CONSIDERING WHETHER TO TAKE THIS STEP.

3. UNTIL CONSULTATIONS COMPLETED PER REF A, EMBASSY SHOULD MAINTAIN ROUTINE WORKING CONTACTS AND HOLD OPEN LINES OF COMMUNICATION TO GOVERNMENT OFFICES; AVOID FORMAL ACTS THAT MIGHT BE CONSTRUED AS RECOGNITION; AND AVOID STATEMENTS SUGGESTING THAT RECOGNITION IS A MAJOR QUESTION THAT WE SHALL FORMALLY OR DRAMATICALLY DECIDE AND ANNOUNCE. ①

4. WE STRONGLY SUPPORT YOUR EFFORT TO ESTABLISH INFORMAL CHANNELS OF COMMUNICATION TO DAUD AND WISH TO EMPHASIZE THAT QUESTIONS OF RECOGNITION DISCUSSED ABOVE DO NOT IN ANY WAY RESTRICT YOUR FLEXIBILITY IN ESTABLISHING INFORMAL CONTACT WITH NEW AUTHORITIES. IN SHORT, CONTACTS ARE BEING MAINTAINED AND WE HAVE NO OBJECTION TO YOUR PROVIDING YOUR INTERLOCUTOR WITH A WRITTEN RECORD OF ANY INFORMAL MESSAGE YOU WISH TO COMMUNICATE, WHICH RECORD COULD BE TRANSMITTED TO DAUD. THE THRUST OF YOUR MESSAGE CAN BE THAT WE LOOK FORWARD TO FRIENDLY AND CONSTRUCTIVE RELATIONS. RUSH

BT

DECLASSIFIED

SECRET

Classification

EXCISED COPY FOLLOWS



Department of State

TELEGRAM

SECRET

AN: 0730053-0842

PAGE 01 STATE 143450

70
ORIGIN SS-25

INFO OCT-01 ADP-00 SSG-00 NSCE-00 /026 R

DRAFTED BY L:L/NEA:AKROVINEILR
7/20/73 22543
APPROVED BY L:MBFELDMAN
NEA/PAB: RAFLATEN
NEA/PAB: PCONSTABLE
NEA: MR. SISCO

015206

O 202313Z JUL 73
FM SECSTATE WASHDC
TO AMEMBASSY KABUL IMMEDIATE
INFO AMEMBASSY ANKARA IMMEDIATE
AMEMBASSY BONN
AMEMBASSY ISLAMABAD
AMEMBASSY LONDON
AMEMBASSY ROME
AMEMBASSY TEHRAN

DEPARTMENT OF STATE

A/CDO/ME

REVIEWED BY

() ()
() ()
() ()

FORWARDED BY

DATE

SECRET STATE 143450

EXDIS

() CLASSIFIED TO () OADR
() DOWNGRADE TS to () 3 or () C, OADR

E.O. 11652: XGDS
TAGS: PINS, AF
FOR AMBASSADOR

SUBJECT: DIPLOMATIC RELATIONS WITH DAUD REGIME

REFS: A. STATE 142,393; B. KABUL 53191 C. KABUL 5325 ✓

1. DEPARTMENT APPRECIATES EMBASSY'S DISCREET CONTACTS
WITH DAUD AND NAIM AND RECOMMENDATION IN REF. B. WE ALSO
APPRECIATE FULL REPORTING FROM EMBASSY INDICATING STEPS
REGIME HAS TAKEN TO CONSOLIDATE ITS POSITION AND ITS
APPARENT SUCCESS IN EXERTING EFFECTIVE CONTROL THROUGHOUT
COUNTRY.

2.

0315007400

SECRET

DECLASSIFIED

SECRET

B/a

PAGE 03 STATE 143450

DECLASSIFIED

SECRET

DECLASSIFIED

SECRET

4. WE STRONGLY SUPPORT YOUR EFFORT TO ESTABLISH INFORMAL CHANNELS OF COMMUNICATION TO DAUD AND WISH TO EMPHASIZE THAT QUESTIONS OF RECOGNITION DISCUSSED ABOVE DO NOT IN ANY WAY RESTRICT YOUR FLEXIBILITY IN ESTABLISHING INFORMAL CONTACT WITH NEW AUTHORITIES. IN SHORT, CONTACTS ARE BEING MAINTAINED AND WE HAVE NO OBJECTION TO YOUR PROVIDING YOUR INTERLOCUTOR WITH A WRITTEN RECORD OF ANY INFORMAL MESSAGE YOU WISH TO COMMUNICATE, WHICH RECORD COULD BE TRANSMITTED TO DAUD. THE THRUST OF YOUR MESSAGE CAN BE THAT WE LOOK FORWARD TO FRIENDLY AND CONSTRUCTIVE RELATIONS. RUSH

DECLASSIFIED

SECRET